SDG indicator metadata

(Harmonized metadata template - format version 1.0)

0. Indicator information

0.a. Goal

Goal 1: End poverty in all its forms everywhere

0.b. Target

Target 1.1: By 2030, eradicate extreme poverty for all people everywhere, currently measured as people living on less than \$1.25 a day

0.c. Indicator

Indicator 1.1.1: Proportion of the population living below the international poverty line by sex, age, employment status and geographic location (urban/rural)

0.d. Series

0.e. Metadata update

2022-04-12

0.f. Related indicators

Indicator 1.2.1: Proportion of population living below the national poverty line, by sex and age

Indicator 10.1.1: Growth rates of household expenditure or income per capita among the bottom 40 per cent of the population and the total population

Indicator: 10.2.1 Proportion of people living below 50 per cent of median income, by sex, age and persons with disabilities

0.g. International organisations(s) responsible for global monitoring

World Bank (WB)

Data reporter

1.a. Organisation

World Bank (WB)

2. Definition, concepts, and classifications

2.a. Definition and concepts

Definition:

The indicator "proportion of the population below the international poverty line" is defined as the percentage of the population living on less than \$1.90 a day at 2011 international prices.

Concepts:

In assessing poverty in a given country, and how best to reduce poverty, one naturally focuses on a poverty line that is considered appropriate for that country. But how do we talk meaningfully about "global poverty?" Poverty lines across countries vary in terms of their purchasing power, and they have a

strong economic gradient, such that richer countries tend to adopt higher standards of living in defining poverty. But to consistently measure global absolute poverty in terms of consumption we need to treat two people with the same purchasing power over commodities the same way—both are either poor or not poor—even if they live in different countries.

Since World Development Report 1990, the World Bank has aimed to apply a common standard in measuring extreme poverty, anchored to what poverty means in the world's poorest countries. The welfare of people living in different countries can be measured on a common scale by adjusting for differences in the purchasing power of currencies. The commonly used \$1 a day standard, measured in 1985 international prices and adjusted to local currency using PPPs, was chosen for World Development Report 1990 because it was typical of the poverty lines in low-income countries at the time. As differences in the cost of living across the world evolve, the international poverty line has to be periodically updated using new PPP price data to reflect these changes. The last change was in October 2015, when the World Bank adopted \$1.90 as the international poverty line using the 2011 PPP. Prior to that, the 2008 update set the international poverty line at \$1.25 using the 2005 PPP. Poverty measures based on international poverty lines attempt to hold the real value of the poverty line constant across countries, as is done when making comparisons over time. Early editions of the World Bank's World Development Indicators (WDI) used PPPs from the Penn World Tables to convert values in local currency to equivalent purchasing power measured in U.S dollars. Later editions used 1993, 2005, and 2011 consumption PPP estimates produced by the World Bank's International Comparison Program (ICP).

2.b. Unit of measure

The unit of measure is the proportion of people.

2.c. Classifications

Not relevant.

3. Data source type and data collection method

3.a. Data sources

The World Bank typically receives data from National Statistical Offices (NSOs) directly. In other cases it uses NSO data received indirectly. For example, it receives data from Eurostat and from LIS (Luxemburg Income Study), who provide the World Bank NSO data they have received / harmonized. The Universidad Nacional de La Plata, Argentina and the World Bank jointly maintain the SEDLAC (Socio-Economic Database for Latin American and Caribbean) database that includes harmonized statistics on poverty and other distributional and social variables from 24 Latin American and Caribbean countries, based on microdata from household surveys conducted by NSOs.

Data is obtained through country specific programs, including technical assistance programs and joint analytical and capacity building activities. The World Bank has relationships with NSOs on work programs involving statistical systems and data analysis. Poverty economists from the World Bank typically engage with NSOs broadly on poverty measurement and analysis as part of technical assistance activities.

List:

Directly from National Statistical Offices (NSOs) or indirectly from others – see section on data sources.

3.b. Data collection method

The World Bank transparently shares and makes public the methodologies for all kinds of adjustments to original data (e.g., through its Poverty and Inequality Platform (PIP) website and its various analytical documents). The poverty estimates are developed by economists, who work closely with national government counterparts concerning each poverty data update.

3.c. Data collection calendar

Data are collected continuously by the Global Poverty Working Group of the World Bank.

3.d. Data release calendar

The World Bank Group is committed to updating the poverty data every year. Updated estimates are released at the World Bank's Spring Meetings in April every year.

3.e. Data providers

The World Bank typically receives data from National Statistical Offices (NSOs) directly. In other cases it uses NSO data received indirectly. Please see the section on data sources for further details.

3.f. Data compilers

World Bank

3.g. Institutional mandate

Within the World Bank, the Global Poverty Working Group (GPWG) is in charge of the collection, validation and estimation of poverty estimates. GPWG archives the datasets obtained from NSOs and then harmonizes them, applying common methodologies. The objective of the GPWG is to ensure that poverty and inequality data generated, curated, and disseminated by the World Bank are up to date, meet high-quality standards, and are well documented and consistent across dissemination channels. Members of GPWG generate and update the estimates for the proportion of population below the international poverty line using raw data typically provided by country governments.

4. Other methodological considerations

4.a. Rationale

Monitoring poverty is important on the global development agenda as well as on the national development agenda of many countries. The World Bank produced its first global poverty estimates for developing countries for World Development Report 1990: Poverty (World Bank 1990) using household survey data for 22 countries (Ravallion, Datt, and van de Walle 1991). Since then there has been considerable expansion in the number of countries that field household income and expenditure surveys. The World Bank's Development Data Group and Poverty and Equity Global Practice maintain a database,

PIP, that is updated annually as new survey data become available (and thus may contain more recent data or revisions) and conducts a major reassessment of progress against poverty every year. PIP is an interactive computational tool that allows users to replicate these internationally comparable \$1.90 and \$3.20 a day global, regional and country-level poverty estimates and to compute poverty measures for custom country groupings and for different poverty lines.

PIP also provides access to the database and user-friendly dashboards with graphs and interactive maps that visualize trends in key poverty and inequality indicators for different regions and countries. The country dashboards display trends in poverty measures based on the national poverty lines alongside the internationally comparable estimates.

4.b. Comment and limitations

Despite progress in the last decade, the challenges of measuring poverty remain. The timeliness, frequency, quality, and comparability of household surveys needs to increase substantially, particularly in the poorest countries. The availability and quality of poverty monitoring data remains low in small states, countries with fragile situations, and low-income countries and even some middle-income countries. The low frequency and lack of comparability of the data available in some countries create uncertainty over the magnitude of poverty reduction.

Besides the frequency and timeliness of survey data, other data quality issues arise in measuring household living standards. The surveys ask detailed questions on sources of income and how it was spent, which must be carefully recorded by trained personnel. Income is generally more difficult to measure accurately, and consumption comes closer to the notion of living standards. And income can vary over time even if living standards do not. But consumption data are not always available: the latest estimates reported here use consumption data for about two-thirds of countries.

However, even similar surveys may not be strictly comparable because of differences in timing or in the quality and training of enumerators. Comparisons of countries at different levels of development also pose a potential problem because of differences in the relative importance of the consumption of nonmarket goods. The local market value of all consumption in kind (including own production, particularly important in underdeveloped rural economies) should be included in total consumption expenditure but may not be. Most survey data now include valuations for consumption or income from own production, but valuation methods vary.

4.c. Method of computation

To measure poverty across countries consistently, the World Bank's international measures apply a common standard, anchored to what "poverty" means in the world's poorest countries. The original "\$1-a-day" line was based on a compilation of national lines for only 22 developing countries, mostly from academic studies in the 1980s (Ravallion, et al., 1991). While this was the best that could be done at the time, the sample was hardly representative of developing countries even in the 1980s. Since then, national poverty lines have been developed for many other countries. Based on a new compilation of national lines for 75 developing countries, Ravallion, Chen and Sangraula (RCS) (2009) proposed a new international poverty line of \$1.25 a day. This is the average poverty line for the poorest 15 countries in their data set.

The current extreme poverty line is set at \$1.90 a day in 2011 PPP terms, which represents the mean of the national poverty lines found in the same poorest 15 countries ranked by per capita consumption. The new poverty line maintains the same standard for extreme poverty - the poverty line typical of the poorest countries in the world - but updates it using the latest information on the cost of living in developing countries.

When measuring international poverty of a country, the international poverty line at PPP is converted to local currencies in 2011 price and is then converted to the prices prevailing at the time of the relevant household survey using the best available Consumer Price Index (CPI). (Equivalently, the survey data on household consumption or income for the survey year are expressed in the prices of the ICP base year, and then converted to PPP \$'s.) Then the poverty rate is calculated from that survey. All inter-temporal comparisons are real, as assessed using the country-specific CPI. Interpolation/extrapolation methods are used to line up the survey-based estimates with these reference years.

4.d. Validation

The raw data are obtained by poverty economists through their contacts in the NSOs, and checked for quality before being submitted for further analysis. The raw data can be unit-record survey data, or grouped data, depending on the agreements with the country governments. In most cases, the welfare aggregate, the essential element for poverty estimation, is generated by the country governments. Sometimes, the World Bank has to construct the welfare aggregate or adjust the aggregate provided by the country.

4.e. Adjustments

Not relevant.

4.f. Treatment of missing values (i) at country level and (ii) at regional level

• At country level

There is no "imputation" in the traditional sense for missing country data. However, to generate regional and global aggregates for reference years, country-level data are imputed for the years when surveys are not conducted. These imputed data are to be used for aggregation, but not for replacing the actual survey data. The subsequent section on the treatment of missing values at the regional and global levels provide more details on the imputation method.

At regional and global levels

To compare the poverty rates across countries and compute regional aggregates, country estimates must be "lined up" first to a common reference year, interpolating for countries in which survey data are not available in the reference year but are available either before, after, or both. The more survey data are available (that is, the more data for different years), the more accurate the interpolation.

The process requires adjusting the mean income or expenditure observed in the survey year by a growth factor to infer the unobserved level in the reference year. Thus, two assumptions are required to implement this process: distribution-neutral growth and a real rate of growth between the survey and reference year.

Distribution-neutral growth implies that income or expenditure levels are adjusted for growth assuming that the underlying relative distribution of income or expenditure observed in survey years remains unchanged. Under this assumption, it is straightforward to interpolate the poverty estimate in a given reference year implied by a given rate of growth in income or expenditure. Rates of change in real consumption per capita should be based on the change in real consumption measured by comparing country survey data across different years. In practice, however, survey data in most countries are not available on an annual basis. Therefore, the change in private consumption per capita as measured from the national accounts is used instead. While, there can be no guarantee that the survey-based measure of income or consumption change at the same rate as private consumption in the national accounts, this appears to be the best available option.

When the reference year falls between two survey years, an estimate of mean consumption at the reference year is constructed by extrapolating the means obtained from the surveys forward and backward to the reference year. The second step is to compute the headcount poverty rate at the reference year after normalizing the distributions observed in the two survey years by the reference year mean. This yields two estimates of the headcount poverty rates in the reference year. The final reported poverty headcount rate for the reference years is the linear interpolation of the two. When data from only one survey year are available, the reference year mean is based on the survey mean by applying the growth rate in private consumption per capita from the national accounts. The reference year poverty estimate is then based on this mean and on the distribution observed in the one survey year. The better data coverage is in terms of number and frequency of available surveys, the more accurate this lining-up process is and the more reliable the regional estimates will be.

The aggregate headcount ratio for a region is the population-weighted mean of the headcount indices across the countries in that region. The number of poor in each region is the product of the region's headcount index and total regional population. This assumes that the poverty rate for a country without a household survey is the regional average.

4.g. Regional aggregations

Because surveys are not conducted every year in most countries, poverty estimates have to be derived for line-up years by interpolation or extrapolation using national accounts data. These estimates for line-up years are then aggregated to regional and global numbers. Regional and global aggregates are population-weighted averages.

4.h. Methods and guidance available to countries for the compilation of the data at the national level

4.i. Quality management

4.j Quality assurance

4.k Quality assessment

5. Data availability and disaggregation

Data availability:

Data are available in 169 economies, (measured in terms of number of economies that have at least 1 data point).

6. Comparability / deviation from international standards

Sources of discrepancies:

National poverty is a different concept than global poverty. National poverty rate is defined at country-specific poverty lines in local currencies, which are different in real terms across countries and different from the \$1.90-a-day international poverty line. Thus, national poverty rates cannot be compared across countries or with the \$1.90-a-day poverty rate.

7. References and Documentation

URL:

www.pip.worldbank.org

References:

For more information and methodology, please see: https://worldbank.github.io/PIP-Methodology/.

Also, consult: http://documents.worldbank.org/curated/en/2015/10/25114899/global-count-extreme-poor-2012-data-issues-methodology-initial-results

For a short review see: http://www.worldbank.org/en/topic/poverty/brief/global-poverty-line-faq

For a comprehensive link to related background papers, working papers and journal articles see: https://pip.worldbank.org/publication.

A Measured Approach to Ending Poverty and Boosting Shared Prosperity: Concepts, Data, and the Twin Goals. (http://www.worldbank.org/en/research/publication/a-measured-approach-to-ending-poverty-and-boosting-shared-prosperity)

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0. Indicator information

0.a. Goal

Goal 1: End poverty in all its forms everywhere

0.b. Target

Target 1.1: By 2030, eradicate extreme poverty for all people everywhere, currently measured as people living on less than \$1.25 a day

0.c. Indicator

Indicator 1.1.1: Proportion of the population living below the international poverty line by sex, age, employment status and geographic location (urban/rural)

0.d. Series

Employed population below international poverty line (%)

0.e. Metadata update

2022-03-31

0.f. Related indicators

1.3.1, 8.2.1, 8.3.1, 8.5.1, 8.5.2, 10.4.1

0.g. International organisations(s) responsible for global monitoring

International Labour Organization (ILO)

1. Data reporter

1.a. Organisation

International Labour Organization (ILO)

2. Definition, concepts, and classifications

2.a. Definition and concepts

Definition:

The proportion of the employed population below the international poverty line of US\$1.90 per day, also referred to as the working poverty rate, is defined as the share of employed persons living in households with per-capita consumption or income that is below the international poverty line of US\$1.90.

Concepts:

Employment: All persons of working age who, during a short reference period (one week), were engaged in any activity to produce goods or provide services for pay or profit.

Poverty Line: Threshold below which individuals in the reference population are considered poor and above which they are considered non-poor. The threshold is generally defined as the per-capita monetary

requirements an individual needs to afford the purchase of a basic bundle of goods and services. For the purpose of this indicator, an absolute international poverty line of US\$1.90 per day is used.

Household in poverty: Households are defined as poor if their income or consumption expenditure is below the poverty line taking into account the number of household members and composition (e.g., number of adults and children).

Working poor: Employed persons living in households that are classified as poor, that is, that have income or consumption levels below the poverty line used for measurement.

2.b. Unit of measure

Percent (%)

2.c. Classifications

The series is disaggregated by sex and age, for which there are no standard international classifications. The age groups refer to all persons (aged 15+), youth (aged 15-24) and adults (aged 25+).

3. Data source type and data collection method

3.a. Data sources

The preferred data source is a household survey with variables that can reliably identify both the poverty status of households and the economic activity of the household's members. Examples include household income and expenditure surveys (HIES), living standards measurement surveys (LSMS) with employment modules, or labour force surveys (LFS) that collect information on household income. Such surveys offer the benefit of allowing the employment status and income (or consumption expenditure) variables to be derived from the same sampled households ideally for the same observation period.

Employment estimates derived from a household survey other than a labour force survey may, however, not be the most robust due to questionnaire design. Similarly, a labour force survey may not be the best instrument for collecting household income or consumption expenditure data, although an attached income module can be designed to achieve statistically reliable results, including ensuring an overlap in the observation period between household income (or consumption expenditure) and employment status.

Another possibility is to combine data from a household income and expenditure survey and from a separate labour force survey when the respondent households can be matched and consistency in the long observation period between the surveys can be obtained.

3.b. Data collection method

The ILO processes national household survey microdatasets in line with internationally-agreed indicator concepts and definitions set forth by the International Conference of Labour Statisticians (ICLS).

3.c. Data collection calendar

Continuous

3.d. Data release calendar

National data are updated weekly on ILOSTAT. Global and regional estimates are updated once per year (in November or December).

3.e. Data providers

Mainly National Statistical Offices.

3.f. Data compilers

International Labour Organization (ILO)

3.g. Institutional mandate

The ILO is the UN focal point for labour statistics. It sets international standards for labour statistics through the International Conference of Labour Statisticians (ICLS). It also compiles and produces labour statistics with the goal of disseminating internationally-comparable datasets, and provides technical assistance and training to ILO member States to support their efforts to produce high quality labour market data.

4. Other methodological considerations

4.a. Rationale

In order to eradicate poverty, we must understand the root causes of poverty. The working poverty rate reveals the proportion of the employed population living in poverty despite being employed, implying that their employment-related incomes are not sufficient to lift them and their families out of poverty and ensure decent living conditions. The adequacy of earnings is a fundamental aspect of job quality, and these deficits in job quality could be keeping workers and their families in poverty.

The proportion of working poor in total employment (that is, the working poverty rate) combines data on household income or consumption with labour force framework variables measured at the individual level and sheds light on the relationship between employment and household poverty.

4.b. Comment and limitations

At the country level, comparisons over time may be affected by such factors as changes in survey types or data collection methods. The use of Purchasing Power Parity (PPP) rather than market exchange rates ensures that differences in price levels across countries are taken into account. However, it cannot be categorically asserted that two people in two different countries, living below US\$1.90 a day at PPP, face the same degree of deprivation or have the same degree of need.

Poverty in the context of this indicator is a concept that is applied to households, and not to individuals, based on the assumption that households pool their income. This assumption may not always be true.

Moreover, the poverty status of a household is a function of the wage and other employment-related income secured by those household members in employment, income derived from asset ownership,

plus any other available income such as transfer payments and the number of household members. Whether a worker is counted as working poor therefore depends on his or her own income, the income of other household members and the number of household members who need to be supported. It is thus often valuable to study household structure in relation to working poverty.

4.c. Method of computation

Working poverty rate =
$$\frac{\text{Employed persons living on less than US$ 1.90 a day}}{\text{Total employment}} \times 100$$

4.d. Validation

The ILO engages in annual consultations with member States through the ILOSTAT questionnaire and related Statistics Reporting System (StaRS). National data providers receive a link to the portal where they can review all national SDG data available on ILOSTAT.

4.e. Adjustments

Through the ILO Harmonized Microdata initiative, the ILO strives to produce internationally comparable labour statistics based on the indicator concepts and definitions adopted by the International Conference of Labour Statisticians (ICLS).

4.f. Treatment of missing values (i) at country level and (ii) at regional level

- Estimates are produced for countries and years for which no direct working poverty estimates are available based on household survey estimates, but for which total poverty estimates are available in the World Bank's PovcalNet database. This is carried out through a multivariate regression model described in "Employment and economic class in the developing world" (Kapsos and Bourmpoula, 2013), available at http://www.ilo.org/wcmsp5/groups/public/---dgreports/---inst/documents/publication/wcms 216451.pdf.
- Following the step described directly above, missing data at the national level are estimated through a multivariate regression model for the purpose of producing global and regional estimates.

4.g. Regional aggregations

The ILO produces global and regional estimates of employment by economic class (and thus, of working poverty rates) using the ILO's Employment by Class (EbyC) model. These estimates are part of the ILO Estimates and Projections series, analysed in the ILO's World Employment and Social Outlook reports. For more information, on the model used to derive these estimates, refer to the ILO paper "Employment and economic class in the developing world" (Kapsos and Bourmpoula, 2013), available at http://www.ilo.org/wcmsp5/groups/public/---dgreports/--- inst/documents/publication/wcms 216451.pdf.

4.h. Methods and guidance available to countries for the compilation of the data at the national level

National poverty estimates will differ from this SDG indicator. This SDG indicator uses the international poverty line, currently set at US\$1.90 at purchasing power parity. For further information, see: Decent Work and the Sustainable Development Goals: A Guidebook on SDG Labour Market Indicators (ILO) https://www.ilo.org/global/statistics-and-databases/publications/WCMS_647109/lang--en/index.htm

4.i. Quality management

The processes of compilation, production, and publication of data, including its quality control, are carried out following the methodological framework and standards established by the ILO Department of Statistics, in compliance with the information technology and management standards of the ILO.

4.j Quality assurance

Data consistency and quality checks are regularly conducted for validation of the data before dissemination in the ILOSTAT database. These checks consist of data and metadata revision of all the relevant inputs applying protocols to ensure that international comparability and time-series consistency are maintained. For the resulting modelled estimates, both statistical and judgmental assessments of the output data are carried out.

4.k Quality assessment

The final assessment of the quality of information is carried out by the Data Production and Analysis Unit of the ILO Department of Department. If any issues encountered cannot be clarified, the respective information is not published.

5. Data availability and disaggregation

Data availability:

Data for this indicator is available for 117 countries and territories.

Time series:

This submission covers country data from 2000 to 2020. Global and regional aggregates are available from 2000 to 2021.

Disaggregation:

The working poverty rate (proportion of employed persons living in poverty) is disaggregated by sex and age.

6. Comparability / deviation from international standards

National poverty estimates will differ from this SDG indicator. This SDG indicator uses the international poverty line, currently set at US\$1.90 at purchasing power parity. For further information, see: Decent Work and the Sustainable Development Goals: A Guidebook on SDG Labour Market Indicators (ILO) https://www.ilo.org/global/statistics-and-databases/publications/WCMS_647109/lang--en/index.htm

7. References and Documentation

- Decent Work and the Sustainable Development Goals: A Guidebook on SDG Labour Market Indicators (ILO) https://www.ilo.org/global/statistics-anddatabases/publications/WCMS_647109/lang--en/index.htm
- ILOSTAT (https://ilostat.ilo.org/).
 - ILOSTAT's topic page on working poverty (https://ilostat.ilo.org/topics/working-poor/)
- Employment and economic class in the developing world (Kapsos and Bourmpoula, 2013)

 http://www.ilo.org/wcmsp5/groups/public/---dgreports/---

 inst/documents/publication/wcms 216451.pdf
- Decent Work Indicators Manual http://www.ilo.org/wcmsp5/groups/public/---dgreports/---integration/documents/publication/wcms 229374.pdf (second version, page 70).